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Legislative Authorization, Program & Budget Information System

The 1982 budget provides spending increases for major programs deemed to be priorities. Fiscal year 1982 spending will increase by \$76.6 billion, or about 12 percent, net of receipts. Increases in receipts are projected at \$104.3 billion.



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Funding for programs, agencies, and budget functions under jurisdiction of the Senate Committee on Labor and Human Resources reflects an increase of about \$3 billion in 1982 outlays, or about 6 percent.

6/6290



UNITED STATES GENERAL ACCOUNTING OFFICE
WASHINGTON, D.C. 20548

PROGRAM ANALYSIS
DIVISION

March 4, 1981

B-197735

The Honorable Orrin G. Hatch
Chairman, Committee on Labor
and Human Resources
United States Senate

Dear Mr. Chairman:

Subject: Program and Budgetary Information for
Committee's Views and Estimates on
President's Budget for Fiscal Year 1982
(PAD-81-41)

The enclosed report is forwarded for your information and use in preparation of your committee's views and estimates on the President's fiscal year 1982 budget proposals. The General Accounting Office has obtained this data from executive agencies and prepared it in this form for your use as part of our responsibility under Title VIII of the Congressional Budget Act of 1974. Specifically, the Comptroller General is required to: (1) develop and maintain standard classifications for fiscal, budgetary and program-related information and (2) assist committees in developing their information needs.

Accordingly, we have attempted to identify all the Federal programs and activities that are within your committee's legislative jurisdiction. We have used available source documents such as the Budget Appendix, agency budget justifications, and authorizing legislation and legislative histories. To a large extent, this information has been verified by your committee representatives and executive agency officials. We want to emphasize that the list of programs and activities in the enclosed document is an effort to display budgetary information at a level of detail most useful for your committee review and markup. The budgetary data included in the report was obtained directly from the agencies. Verification by us included comparison with data obtained from the Office of Management and Budget's Budget Information System and the Appendix to the President's 1982 Budget.

For each program or activity identified, we have displayed the authorizing legislation (public law and U.S. Code citation); the budgetary information (funding authorization, budget authority, obligations and outlays); and the funding expiration date as specified in the legislation. The budget data is provided for fiscal years 1980 (actual), 1981 (estimate) and 1982 (President's budget request). Enclosure I provides a further discussion of this listing.

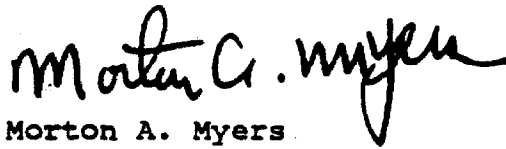
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B-197735

This year we plan to update our file to include President Reagan's budget revisions. This data will be available for programs under your committee's jurisdiction at a later date.

We appreciate the cooperation and assistance of your staff in developing this information and hope that it will assist you in the performance of your responsibilities under the Budget Act.

Sincerely yours,


Morton A. Myers
Director

Enclosures - 2

cc: Mr. Robert Hunter
Mr. Bob Gold

C o n t e n t s

	<u>Page</u>
INTRODUCTION	1
SUMMARY ANALYSIS OF AGENCY DATA	2
PROFILE OF COMMITTEE 1982 LAPIS REPORT	
Summary of budgetary information by agency	1-4
Summary of budgetary information by bureau within agency	1-17
Summary of budgetary information by appropriation account	1-52
Summary of budgetary information by budget function	1-12
Summary of budgetary information by budget subfunction	1-10
APPENDICES	
I LEGISLATIVE, AUTHORIZATION PROGRAM AND BUDGET INFORMATION SYSTEM	
Description of system	
Diagram of information contained in a record	
Committee abbreviations	
II LISTING OF AGENCY BUDGETARY DATA AND AUTHORIZING INFORMATION BY PROGRAM AND ACTIVITY	

PROGRAM AND BUDGETARY INFORMATION FOR
COMMITTEE VIEWS AND ESTIMATES ON PRESIDENT'S
BUDGET FOR FISCAL YEAR 1982 (PAD-81-41)

INTRODUCTION

The 1974 Congressional Budget Act requires authorizing committees to review the President's budget annually and furnish their views and estimates on matters under their jurisdiction to the respective Budget Committees. Committee views and estimates are submitted to the Budget Committees by March 15 of each year and are instrumental in developing the first concurrent resolution on the budget.

GAO has obtained data from the executive agencies and prepared information on the 1982 budget to help congressional authorizing committees complete their views and estimates reports. Because several committees asked for assistance in developing budgetary and authorizing information for their views and estimates reports, GAO provides this information annually from its Legislative, Authorization, Program and Budget Information System (LAPIS).

The following information is provided by GAO to assist in development of 1982 views and estimates.

- a summary analysis of fiscal year 1982 funding and the program impact (p. 2),
- a profile of data by number of program records, agency, bureau, account and budget function and subfunction (p. 11), and
- a computer listing containing budgetary data and authorizing information for programs and activities under the committee's jurisdiction (Appendix II).

GAO has also provided a description of the Legislative, Authorization, Program and Budget Information System (Appendix I).

Authorization and budgetary data to assist committees in preparation of views and estimates reports is collected upon release of the President's budget each January. This data is not updated to reflect congressional action or revisions to the President's estimates which occur during the year. However, this year we plan to update our file to include President Reagan's budget estimates. This data will be available for programs under your committee's jurisdiction at a later date.

SUMMARY ANALYSIS OF AGENCY
PROGRAM AND BUDGET DATA

The Federal budget presents budgetary resources, in terms of national needs and the administration's policies in meeting the needs of the nation. The budget also presents estimates of resources and expenditures at the appropriation account level, and provides limited information on some of the major programs by account. However, budgetary data is not generally available at varying levels of detail by Committee of jurisdiction and is not tied to authorizing legislation.

GAO has obtained data from the executive agencies and prepared a detailed list of programs displaying relevant budgetary and authorization data to assist congressional committees in meeting their information needs for views and estimates reporting as required by the 1974 Budget Act.

Data pertaining to programs in the 1982 budget under the jurisdiction of the Senate Committee on Labor and Human Resources is displayed in the computer listing provided in Appendix II.

The following analysis is provided to highlight the most significant programs and funding changes displayed in Appendix II. The analysis does not necessarily cover all the items which the committee may want to consider.

Budget Overview for Major Functions,
Agencies, and Accounts Under the
Jurisdiction of the Senate Committee
on Labor and Human Resources

The 1982 budget provides spending increases for major programs deemed to be priorities. Fiscal year 1982 spending will increase by \$76.6 billion or about 12 percent net of receipts. Increases in receipts are projected at \$104.3 billion.

Funding for programs, agencies, and budget functions under jurisdiction of the Senate Committee on Labor and Human Resources reflects an increase of about \$3 billion in 1982 outlays or about 6 percent.

Outlays for education, training, employment, and social services will increase by \$2.7 billion or 8.6 percent in fiscal year 1982. Outlays for training and employment will increase by over \$1 billion reflecting funding increases in Department of Labor temporary employment assistance programs of \$413 million and a \$1,125 million supplemental request for youth programs. Other major fiscal 1982 increases include \$424 million in outlays for elementary, secondary, and vocational education, \$411 million in outlays for higher education, and \$726 million in outlays for

social services. Increased spending for social services includes \$480 million for human development services grants.

Outlays in the health function of the budget will increase \$8.6 billion or 13 percent in fiscal year 1982. Outlays for health care services in the Department of Health and Human Services will increase \$13.3 billion and offsetting receipts will increase by \$4.9 billion in fiscal 1982. Outlays for health research will increase by \$281 million in fiscal 1982 while outlays for education and training of the health care workforce will decrease by \$106 million. Outlays for consumer and occupational health and safety will increase by \$86 million in fiscal 1982. Of this increase, \$51 million is for consumer safety and \$35 million is for occupational safety and health. The increase will allow the Occupational Safety and Health Administration to conduct additional regulatory analyses of proposed standards and increase grants for training of workers and employers.

Funding for the National Institute of Health (NIH) will increase by \$255 million or 7 percent in fiscal year 1982. Outlays for NIH will increase by \$245 million or 7 percent. The increase will provide for 5,000 new grants for basic and clinical research.

National Science Foundation (NSF) funding will increase by \$276 million in fiscal year 1982. NSF outlays will increase by \$183 million in fiscal 1982. Increased spending will be in the area of basic research to support industrial productivity, small business innovation, energy research, and upgrading of scientific equipment.

A summary highlighting data for agencies and programs under your committee's jurisdiction follows. This information has been prepared using data collected from Federal agencies for inclusion in the LAPIS Program Inventory File.

New Programs

--Youth Education and Training - Legislation is being proposed to provide training and employment programs for disadvantaged, older, out-of-school youth. Fiscal year 1982 funding of \$900 million is requested for Department of Education (see account 18-80-0803 on page 856 of Appendix II), and \$1,125 million is requested for Department of Labor (see account 12-05-0174 on page 568 of Appendix II).

--Love Canal - A fiscal year 1981 supplemental for \$3.9 million in budget authority is requested to support medical examinations and related health studies for former residents of New York's Love Canal area (see account 09-20-0943, record 10806 on page 103 of Appendix II).

--Adoption Assistance - A fiscal year 1981 supplemental for \$5 million in budget authority is requested to fund a new adoption assistance program under section 470 of the Social Security Act. Fiscal 1982 funding of \$220 million is requested for this program (see account 09-80-1636, record 10801 on page 534 of Appendix II).

Program Increases

--Department of Education - The fiscal year 1982 budget includes major restructuring of programs and accounts. Overall funding for major program areas is as follows (in millions of dollars):

<u>Major Program Area</u>	<u>FY 1981</u>	<u>FY 1982</u>	<u>Incr./Decr.</u>
Elementary and Secondary Ed.	---	\$4,802	---
Youth Ed and Training	---	900	---
Bilingual Ed.	---	209	---
Subtotal,	\$4,816	5,911	\$+1,095
Special Ed and Rehab Services	2,068	2,236	+168
Vocational and Adult Ed	921	905	-16
Post secondary Ed	6,798	6,872	+74
Special Institutions	209	253	+44
Subtotal,	7,928	8,030	+102
Education Research	554	564	+10
Dept. Admin and Civil Rights	300	320	+20
Total,	\$15,666	\$17,061	\$+1,395

--Indian Education - An increase of \$20 million in budget authority (24 percent) and \$26.5 million in outlays (47.5 percent) is requested in fiscal year 1982 for Indian education formula grants (see account 18-10-0101 on pages 657-661 of Appendix II).

--Bilingual Education - The fiscal year 1982 budget includes funding of \$209 million for bilingual education in a new appropriation account. Fiscal year 1981 funding for this program is \$175 million. The fiscal 1982 budget proposes an increase of \$34 million for this program (compare account 18-10-0100, records 11014, 10173, 11015, 10175-10184 on pages 646-653 with account 18-85-1300 on pages 862-868 of Appendix II).

- Temporary Employment Assistance - An increase of \$413 million in budget authority and \$121 million in outlays is requested in fiscal year 1982 to provide public service employment through grants to State and local prime sponsors (see account 12-05-0173 on page 554 of Appendix II).
- Occupational Health and Safety Administration - An increase of \$28 million in budget authority is requested in fiscal year 1982 for compliance assistance (see account 12-18-0400, record 02898 on page 613 of Appendix II).
- Community Health Centers - An increase of about \$50 million in fiscal year 1982 budget authority is requested for community health centers. These centers provide health services primarily to low income people and their families (see account 09-15-0350, records 08975, 05942, 08363, 08364, 08973 on pages 63-65 of Appendix II).
- National Health Service Corps - An increase of \$32.5 million in fiscal year 1982 budget authority is requested to provide scholarships for health professions students in exchange for obligated services in shortage areas (see account 09-15-0350, record 05961 on page 74 of Appendix II). Also see the rescission proposal for \$5.5 million in fiscal 1982 budget authority on pages 82 and 83, records 10807, and 10810).
- Indian Health Services - An increase of \$47 million in budget authority and \$43 million in outlays is requested for Indian health services in fiscal year 1982. An increase of \$44.4 million in budget authority is requested for clinical services and preventive health services in fiscal 1982 (see account 09-15-0390, on pages 84-94 of Appendix II).
- Indian Health Facilities - A fiscal year 1981 supplemental request for \$23 million in budget authority will fund construction of sanitation facilities for an additional 2,837 housing units (see account 09-15-0391, record 10805 on page 98 of Appendix II).
- National Institute of Health - Budget authority and outlays will increase 7 percent in fiscal year 1982. The increase is primarily to provide funds for new health research grants. Major increases for fiscal 1982 occur in the following institutes:
 - National Cancer Institute - A funding increase of \$45.5 million is requested in fiscal 1982 including \$42.3 million for research (see account 09-25-0849 on pages 146 and 293 of Appendix II).
 - National Heart, Lung and Blood Institute - A funding increase of \$43 million is requested in fiscal 1982 including \$40 million for research (see account 09-250872 on pages 196 and 309 of Appendix II).

- National Institute of Arthritis, Metabolism, and Digestive Diseases - A funding increase of \$19 million (and \$36 million in outlays) is requested in fiscal 1982 including \$17.6 million in budget authority (and \$37 million in outlays) for research (see account 09-25-0884 on pages 223 and 328 of Appendix II).
- National Institute of Neurological and Communicative Disorders and Stroke - A funding increase of \$27 million is requested in fiscal 1982 for research (see account 09-25-0886 on page 241 of Appendix II).
- National Institute of General Medical Sciences - A funding increase of \$26 million is requested in fiscal 1982 for research (see account 09-25-0851 on page 176 of Appendix II).
- Division of Research Resources - A funding increase of \$18 million (and \$22.5 million in outlays) is requested for fiscal 1982 for research (see account 09-25-0848 on page 137 of Appendix II).
- Alcohol, Drug Abuse, and Mental Health Administration (ADAMHA) - An overall increase of \$90 million in budget authority and a decrease of \$59 million in outlays is requested for ADAMHA in fiscal year 1982. Major programs affected include:
 - Mental Health - A funding increase of \$41.7 million is requested for mental health programs in fiscal 1982 (see account 09-30-1361 on pages 362-367, 372-387 and 392-393 of Appendix II).
 - Alcohol and Drug Abuse - A funding increase of \$47.5 million is requested for alcohol and drug abuse programs in fiscal 1982. The increase is a result of a fiscal 1981 rescission of \$76.5 million in budget authority (see pages 368-371, 384, 387-391, and 394-397 of Appendix II).

Program Decreases

- School Assistance in Federally Affected Areas - A fiscal year 1981 rescission for \$148 million in budget authority is proposed for this program (see account 18-10-0102, record 11081 on page 666 of Appendix II).
- Elementary and Secondary Education - A fiscal year 1981 rescission of \$52 million in budget authority is proposed for this account (see account 18-10-0100, records 11012 and 11013 pages 643 and 645 of Appendix II).

- Vocational and Adult Education - A fiscal year 1981 rescission of \$12 million in budget authority is proposed for these programs (see account 18-30-0400, records 10226, 11076, 10227-10234 on pages 733-738 of Appendix II).
- Postsecondary Education - A fiscal year 1981 rescission of \$79 million in budget authority is proposed for the guaranteed student loan program (see account 18-40-0230, record 11045 on page 782 of Appendix II). In addition, a fiscal 1981 rescission of \$31 million in budget authority is proposed for higher and continuing education grants (see account 18-40-0201, record 10670 on page 765 of Appendix II).
- Social Services for the Aged - A fiscal year 1981 rescission for \$10 million in budget authority is proposed for these programs (see account 09-80-1636, record 10815 on page 532 of Appendix II).
- Community Services Administration - A fiscal year 1981 rescission for \$6 million in budget authority is proposed for community action programs including funding for the National Youth Sports Program (see account 30-39-0500, records 06329-06332, 06339, 06360, 10513, 06361, and 06364 on pages 903-907 of Appendix II).
- National Institutes of Health -- Several rescissions are being proposed on fiscal year 1981 funding:

<u>Institute</u>	<u>Budget Auth. (millions)</u>	<u>Account</u>	<u>Subfun.</u>	<u>Record</u>	<u>Page</u>
Cancer	\$11.0	09-25-0849	552	10639	176
	-2.6	09-25-0849	553	10640	296
Heart, Lung and	-9.6	09-25-0872	552	10641	208
Blood	-.7	09-25-0872	553	10642	316
Dental Research	-.25	09-25-0873	552	10643	223
	-.04	09-25-0873	553	10644	328
Arthritis, Metabolism, and Digestive	-1.9	09-25-0884	552	10645	235
Diseases	-1.3	09-25-0884	553	10646	336
Neurological and Com- municative Disorders	-2.0	09-25-0886	552	10647	244
				10648	247
				10649	252
				10650	254
				10651	255
Child Health and Human Development	-3.3	09-25-0844	552	10852	128
				10853	130
				10854	133

<u>Institute</u>	<u>Budget Auth.</u> <u>(millions)</u>	<u>Account</u>	<u>Subfun.</u>	<u>Record</u>	<u>Page</u>
Eye	\$ -2.1	09-25-0887	552	10855	268
	-.3	09-25-0887	553	10856	359
Environmental Health Sciences	-3.3	09-25-0862	552	10857	188
				10858	190
				10859	193
				10860	194
Aging	-.6	09-25-0843	552	10861	122
				10862	125
Research Resources	-10.6	09-25-0848	552	10863	138
				10864	140
				10865	142
				10866	144
				10867	145
National Library of Medicine	-.17	09-25-0807	552	10868	118
	-.17	09-25-0807	553	10869	281
Ofc. of Director	-.3	09-25-0846	552	10870	136
				10871	137

--Alcohol and Drug Abuse - A fiscal year 1981 rescission of \$76.5 million in budget authority is proposed for alcohol and drug abuse State formula grants (see account 09-30-1361, record 10812 on page 384 of Appendix II).

--Health Resources Administration (HRA) - The fiscal year 1982 budget request includes a reduction of \$105 million in budget authority and \$143 million in outlays. Major decreases include:

-Health professions student assistance - This program is not being funded in fiscal 1982. Fiscal 1981 funding is \$107.5 million (see account 09-35-0712, records 05364, 05365, 05366, 05367 on pages 420-421 of Appendix II).

-Health Professions Institutional Assistance - A funding decrease of \$74 million is shown in the fiscal 1982 budget. Fiscal 1981 funding is \$84 million (see account 09-35-0712, records 05352-05360 on pages 414-418 of Appendix II).

-Nursing Assistance - A funding decrease of \$84 million is shown in the fiscal 1982 budget. Fiscal 1981 funding is \$106 million (see account 09-35-0712, on pages 422-427 of Appendix II).

In addition, a fiscal year 1981 rescission of \$166.6 million in budget authority is proposed for health professions education (see account 09-35-0712, records 10813 and 10814 on pages 408 and 442 of Appendix II).

- Health Services Administration - A rescission of \$14 million in budget authority is proposed for fiscal 1981. The rescission includes phase-out of home health services, maternal and child health training and research, and a reduction for family planning (see account 09-15-0350 records 05944 on page 67 of Appendix II). In addition, legislation is proposed to reduce funding for the National Health Services Corps by \$5.5 million in fiscal year 1982 (see account 09-15-0350, record 10824 on page 75 of Appendix II). The proposal would eliminate inequities in the scholarship program.
- Health Incentive Grants, Center for Disease Control - This program is not being funded in fiscal year 1982. In addition, a fiscal 1981 rescission of \$27 million in budget authority is being proposed due to other categorical grant programs available to states (see account 09-20-0943, records 08978 and 10811 on pages 102 and 110 of Appendix II).
- Smoking and Health - A fiscal year 1982 decrease of \$10 million in budget authority is proposed for this program (see account 09-37-1101, record 09883 on page 453 of Appendix II).

Organizational Changes

- Department of Education - Major restructuring of programs and appropriation accounts is proposed for fiscal year 1982.
 - Programs funded through fiscal year 1981 under the elementary and secondary education appropriation (see account 18-10-0100 on pages 638-642 of Appendix II) are carried in new appropriation accounts for compensatory programs for disadvantaged students (see account 18-10-0900 on pages 686-692 of Appendix II), special programs and populations (see account 18-10-1000 on pages 693-696 of Appendix II), and bilingual and minority education (see account 18-85-1300 on pages 862-868 of Appendix II).
 - Programs funded under several education research appropriations will be consolidated in the fiscal year 1982 request for funding in two new appropriation accounts. The new accounts are for educational improvement programs (see account 18-50-1200 on pages 808-822 of Appendix II) and educational research and statistics (see account 18-50-1100 on pages 840-841 of Appendix II).
 - The Inspector General function will be funded through a new appropriation account in fiscal year 1982 (see account 18-80-1400 on page 860 of Appendix II).
- Department of Labor - A new consolidated youth education, training and employment program is proposed for fiscal year 1982. This program would replace the Youth Community and Conservation and Improvement Projects (YCCIP) and the Youth

Employment and Training Programs (YETP), which expire in fiscal 1981. The Youth Adult Conservation Corps (YACC) was transferred to Office of the Secretary, Department of Interior in fiscal year 1981. Funding for the Summer Youth Program will be continued under the consolidation. A supplemental request for \$1.1 billion in budget authority and \$900 million in outlays is requested by the Employment and Training Administration for this program in fiscal year 1982 (see account 1205-0174, record 09860 on page 568 of Appendix II).

--Department of Health and Human Services -

-The Health Professions Graduate Student Loan Insurance Fund will be funded in the Health Services Administration in fiscal year 1982 (see account 09-15-4305, record 05501 on page 100 of Appendix II).

-The National Health Service Corps Scholarships program is being transferred from the Health Resources Administration (account 09-35-0712) to the Health Services Administration in fiscal year 1982 (see account 09-15-0350, record 10818 on page 75 of Appendix II).

-The Health Professions Student Assistance and Nursing Student Assistance Programs are also being transferred from the Health Resources Administration (account 09-35-0712) to the Health Services Administration in fiscal year 1982 (see account 09-15-0350 records 10819 and 10820 on page 76 of Appendix II).

Subfunction Changes

Programs changing from subfunction 501: Elementary, secondary, and vocational education to subfunction 506: Social services are as follows:

<u>Program</u>	<u>Account</u>	<u>Record</u>	<u>Page</u>
Administration for Children, Youth, and Families:			
-Child Abuse and Neglect	09-80-1636	10379	494
-National Center on Child Abuse	09-80-1636	02005	495
-Technical Assistance	09-80-1636	02006	496
-Training Materials	09-80-1636	02007	496
-Research, Demonstration, and Services	09-80-1636	02008	497
-Incidence Studies	09-80-1636	02009	497
-Evaluation	09-80-1636	02010	498
-State Grants	09-80-1636	02011	499
-Treatment Prevention of Sexual Abuse	09-80-1636	10380	499

Programs changing from subfunction 506: Social services to subfunction 609: Other income security are as follows:

<u>Program</u>	<u>Account</u>	<u>Record</u>	<u>Page</u>
Foster Care	09-80-1636	09885	533
Adoption Assistance	09-80-1636	09886	534
Supplemental-Adoption Assistance	09-80-1636	10801	534

Problems with Agency Data

--Legal Services Corporation - Estimated fiscal year 1981 outlays for the Legal Services Corporation are \$329,311 thousand rather than the \$328,311 thousand reported in the President's fiscal 1982 budget (see account 31-22-0501 on page 940 of Appendix II).

--Department of Education - We incurred difficulties obtaining complete and correct data for Department of Education programs and activities. The agency underwent an extensive reorganization which necessitated major shifts in appropriation accounts, programs and activities and related budgetary data. As a result, we have not yet received corrected data for two appropriation accounts. We will furnish the committee with an updated copy of the data when it becomes available.

--Employment and Training Administration - Final corrections in budgetary data were not provided until February 27, 1981.

PROFILE OF COMMITTEE
1982 LAPIS REPORT

Program/activity information is provided for 39 Federal agencies in the legislative and executive branches of Government, and off-budget entities representing a total of 1,623 records of data. A record may represent a program, an activity, or even an individual project. What is included as a record depends on the committee's expressed information needs, the data available from the agencies, and our perception of the level of detail that should be reported to enable the committees to perform an effective analysis of each agency's plans and activities. Summaries of budgetary data by agency, bureau, function and subfunction follow.